

NETGREEN

Network for Green Economy Indicators

POLICY BRIEF

Measuring progress in eco-innovation

Vasileios Rizos, Arno Behrens and Igor Taranic

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ABSTRACT

Eco-innovation has been identified as one of the key drivers of change that need to be harnessed for a sustainable future. Given the complexity of eco-innovation as a concept, there are various challenges to measuring its progress.

This paper briefly explores the evolution of the concept of eco-innovation and emphasises its role in the EU 2020 strategy. It then provides an overview of the different measurement approaches and challenges associated with identifying and using indicators for measuring progress in eco-innovation. Within this context, the policy brief describes the added value and key features of the www.measuring-progress.eu web tool, which aims to improve the way policy-makers and others involved in the policy process can access, understand and use indicators for green economy and eco-innovation. The web tool was developed on the basis of a systematic overview of the large and fragmented body of work in the field of green economy indicators conducted by the NETGREEN research team. The paper concludes with a number of messages for policy-makers.

MAIN POLICY MESSAGES

- Results obtained from using composite indicators to gauge eco-innovation performance should be interpreted with caution and treated as indicative of overall eco-innovation performance to avoid misleading policy messages.
- While efforts to improve data quality and create more comprehensive eco-innovation indicators should continue, the existing databases in the field need to be used more extensively by policy-makers.
- The alignment of eco-innovation indicators with other green economy indicators can provide a more holistic perspective on the sustainability performance of the EU and thereby contribute to a more substantive discussion about the direction of eco-innovation and other sustainability measures.

ABOUT THE AUTHORS

Vasileios Rizos is a Researcher at CEPS; Arno Behrens is Research Fellow and Head of the Energy research programme at CEPS; and Igor Taranic is a Research Assistant at CEPS.

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1 : Defining the concept of eco-innovation

Although academic discussions about the role of technological innovation in improving environmental sustainability go back to the late 1960s¹ (Pansera, 2012), the term ‘eco-innovation’ appears to have been introduced in the mid-1990s² (OECD, 2009a). Eco-innovation originally focused on environmental technologies and end-of-pipe solutions to decrease the negative environmental effects of production and consumption activities. Over recent years, however, there has been increasing recognition among academics and policy-makers that innovation across the life-cycle of products and services is important (Andersen, 2010; EIO, 2013; OECD, 2009b; EIO, 2011). The expanding scope of the concept can also be observed in the EU Eco-innovation Action Plan, published in December 2011, which defines³ eco-innovation (European Commission, 2011a, pp.2) as

“any form of innovation resulting in or aiming at significant and demonstrable progress towards the goal of sustainable development, through reducing impacts on the environment, enhancing resilience to environmental pressures, or achieving a more efficient and responsible use of natural resources”.

In recent years, and in the face of numerous global economic, climate, and food crises, the concept of a green economy has been at the centre of academic and policy debates. Since there is no single definition of the green economy or consensus about its meaning, the concept is subject to different interpretations (Ocampo, 2012; Netzer & Althaus, 2012; Khor, 2012). Although an exhaustive review of existing green economy/green growth definitions and concepts is beyond the scope of this paper, it is worth mentioning that eco-innovation is generally considered by many key actors as a critical factor in the transition to a sustainable future. For instance, the EEA (2014) identifies eco-innovation as one of the key drivers of change to achieve a resource-efficient EU green economy, while the OECD (2011) considers innovation as a stimulant to green growth that also generates economic opportunities.

¹ As an example, the widely debated “Limits to Growth” report (Meadows et al., 1972) constitutes one of the first attempts to assess the role of technological innovation in easing the negative impacts of human activities on the environment.

² Specifically, according to OECD (2009a), the term eco-innovation was used for the first time in 1996 in the book titled *Driving Eco-Innovation*, written by Claude Fussler and Peter James.

³ Interestingly, OECD (2005, p. 46) provides the following definition of innovation: “An innovation is the implementation of a new or significantly improved product (good or service), or process, a new marketing method, or a new organisational method in business practices, workplace organisation or external relations”.

2 : Eco-innovation as a cornerstone of the Europe 2020 strategy

In response to the mammoth challenges of the economic crisis, increased demand for natural resources, ageing and globalisation, in 2010 the European Union launched its Europe 2020 strategy to put the EU economy on a sustainable trajectory. The transformational changes proposed in the strategy are underpinned by five headline targets⁴ and three priority themes: smart growth, sustainable growth and inclusive growth. The themes are supported by seven ‘Flagship Initiatives’⁵ that give the framework conditions for action to be taken at both member state and EU level in support of the Europe 2020 objectives. Among these flagship initiatives is ‘Innovation Union’, which cautions that the major challenges faced by the EU cannot be resolved without a major push towards embracing innovation and research (European Commission, 2010).

The major objective of the Innovation Union flagship initiative is to facilitate the transformation of innovative ideas into products and services that help generate growth and tackle the EU’s critical societal challenges (European Commission, 2014). To catalyse progress in this direction, in 2011 the Commission adopted the Eco-innovation Action Plan (EcoAP), including a set of targeted actions⁶ and measures. Building on the achievements and lessons learnt under its predecessor, the Environmental Technologies Action Plan (ETAP), the EcoAP aims to ensure that efforts to improve the market penetration of environmental industries extend beyond exploring the possibilities of technology but address all aspects of eco-innovation (European Commission, 2011a).

In addition to the Innovation Union, the EcoAP complements three additional flagship initiatives: the ‘Resource Efficient Europe’, the ‘Industrial policy for the globalisation era’ and the ‘Agenda for new skills and jobs’. The actions included in the EcoAP and in all the above-mentioned Initiatives aim to incentivise the market uptake of eco-innovation, which in turn will relieve the burden on the environment and foster growth, jobs and European competitiveness (European Commission, 2011a).

⁴ Targets cover the fields of employment, climate change and energy, research and development, education and poverty.

⁵ The seven flagship initiatives are: ‘Resource efficient Europe’, ‘An industrial policy for the globalisation era’, ‘An agenda for new skills and jobs’, ‘European platform against poverty’, ‘Innovation Union’, ‘Youth on the move’ and ‘A digital agenda for Europe’.

⁶ The seven targeted actions included in the EcoAP are the following (European Commission, 2011a, pp. 6-14): “Use environmental policy and regulation for promoting eco-innovation”, “Support demonstration projects and partnerships for eco-innovation”, “Develop new standards boosting eco-innovation”, “Mobilise financial instruments and support services for SMEs”, “Promote international cooperation”, “Support the development of emerging skills and jobs” and “Promote eco-innovation through European Innovation Partnerships”.

While highlighting the importance of targets and indicators in assessing the effects of EU policies, the Impact Assessment accompanying the EcoAP (European Commission, 2011b) recognises that monitoring progress towards eco-innovation is a complex task due to the various perspectives of eco-innovation that are relevant to several policies. With this in mind, the wider impacts of eco-innovation policies can be examined using proxy indicators and qualitative assessments. The Impact Assessment furthermore suggests that the monitoring process can involve the regular reporting of activities⁷ conducted under the EcoAP, as well as the use of key indicators⁸ to monitor the implementation of specific actions aimed at fostering eco-innovation. Finally, the EcoAP (European Commission, 2011a, pp. 16) foresees that progress made by Member States and the EU towards fostering eco-innovation can be measured by the ‘Eco-innovation Scoreboard’, as well as by “other relevant indicators”.

3 : Measuring eco-innovation

3.1 Importance of eco-innovation measurement

The importance of measuring progress towards eco-innovation has been emphasised by the OECD (2009a), which stresses that measurement can help identify the countries that are lagging behind in eco-innovation and the ones that are leaders in this field. Additionally, it can provide information about the economic effects, drivers and barriers of eco-innovation as well as contribute to an assessment of whether there is a decoupling between economic growth and environmental degradation. The OECD (2009a, pp. 149) identifies four key benefits of measuring eco-innovation:

- “Help policy makers understand, analyse and benchmark overall trends in eco-innovation activities as well as trends in specific product categories,
- Help policy makers identify drivers of and barriers to eco-innovation. This information can inform the design of effective policies and framework conditions,
- Raise awareness of eco-innovation among businessmen, policy makers and other stakeholders and encourage companies to increase eco-innovation efforts on the basis of an analysis of its benefits,
- Help society to tackle global environmental challenges by making the environmental improvement that has been or can be achieved through eco-innovation more tangible to producers and consumers alike.”

In addition to the above-mentioned four benefits, Arundel and Kemp (2009) argue that measuring eco-innovation can increase consumer awareness about

⁷ Examples of such activities include inter-service consultations, specific studies and consultations of the High Level Working Group of representatives from the European Commission services and member states (European Commission, 2011b).

⁸ ANNEX XIII of the Impact Assessment provides a list of suggested performance indicators for measuring contributions towards eco-innovation objectives.

the large variations in contribution to environmental degradation from different products and lifestyles.

3.2 Measurement approaches

Eco-innovation is a broad concept that goes beyond technological progress and can involve changes in organisational, social, cultural and institutional structures (Tarnawska, 2013; OECD 2009b). To this end, measuring progress in this field is a complex task that requires a range of different indicators, including composite⁹ indicators. Andersen (2006) has pointed out that in contrast to traditional environmental indicators that provide insights into the state of the environment, eco-innovation indicators are response indicators that evaluate eco-innovation developments at various societal levels.

Given the inherent complexity of the topic, various research efforts have attempted to design measurement approaches to eco-innovation (Tarnawska, 2013). The OECD (2009a) has recommended an input/output approach which distinguishes between four categories of eco-innovation data: input measures (e.g. R&D expenditures), intermediate output measures (e.g. number of eco-innovation patents and academic publications), direct output measures (e.g. number and description of innovations, sales of products from eco-industries) and indirect impact measures (e.g. changes in absolute environmental impact and resource efficiency). The OECD has furthermore stressed that the collection of data in some of the above-mentioned categories may be a difficult exercise, often requiring the collection of information from surveys and product information databases.

A similar approach has been adopted by the Eco-Innovation Observatory (EIO)¹⁰ with its Eco-Innovation Scoreboard, a composite index indicator and tool to measure the eco-innovation performance of different EU member states. Aiming to assess how eco-innovation is unfolding in several relevant areas such as R&D investments, the performance of firms and socio-economic and environmental outcomes, the scoreboard includes 16 different indicators that are classified under five thematic categories: eco-innovation inputs, eco-innovation activities, eco-innovation outputs, environmental outcomes and socio-economic outcomes (EIO, 2013; 2011). The structure of the scoreboard also indicates that there is an indirect connection between some of the categories¹¹ (EIO, 2013).

⁹ A composite indicator compiles individual indicators on the basis of an underlying model and measures multi-dimensional concepts (OECD, 2008).

¹⁰ The Eco-Innovation Observatory is financed by the European Commission.

¹¹ In particular, it indicates that there is a link first between eco-innovation inputs and activities and second between eco-innovation outputs and environmental and socio-economic outcomes (EIO, 2013).

4 : Contribution of NETGREEN to measuring progress

4.1 Added value

Indicators are essential for the transition to a green economy since they help policy-makers identify priority issues, determine policy goals, formulate and assess policies and finally monitor and evaluate their impacts (UNEP, 2014). Furthermore, they have a key role to play in illustrating to policy-makers and other stakeholders the links and trade-offs between the economy, society and the environment (Stevens, 2005). An extensive body of research has been devoted to the development of indicators that would cover various aspects of this particularly broad topic, resulting in a very large number of, often complex, available green economy indicators¹² (UNEP 2012; Dalal-Clayton & Sadler, 2014). This can inevitably create confusion and/or difficulties in fully understanding and interpreting their underlying concepts (EPA, 2012; Dalal-Clayton & Sadler, 2014). As discussed in the previous section, only in the field of eco-innovation is a wide range of different indicators required to address its various dimensions.

In view of the above issue and with the financial support of the European Commission, the NETGREEN team has developed an open-access, searchable web tool that provides policy-makers and other stakeholders with a unique point of entry into the huge landscape of green economy indicators, including eco-innovation indicators. The tool, named ‘measuring-progress’, enables policy-makers and other users¹³ to quickly identify the most relevant indicators to help them measure the success of green economy policies and understand the key implications and challenges of the transition.

The tool offers a concise collection of green economy indicators¹⁴ accompanied by easy-to-understand information¹⁵ (e.g. description, data availability, indicator construction and quality, interpretation) that can help users who are not necessarily familiar with scientific terminologies to interpret results and select the indicators most suited for their analysis. Most importantly, the web tool provides further indicator suggestions¹⁶ that may broaden users’

¹² According to Bass and Dalal-Clayton (2002), hundreds of indicator sets are available in the field of sustainability.

¹³ Examples of other users include campaigners, business strategists and researchers.

¹⁴ To prepare the collection of indicators featured in the web tool, the NETGREEN research team first conducted a systematic overview of the large and fragmented body of work in the field of green economy indicators. Using a list of around 2000 identified indicators as a starting point, the team prepared a list of about 300 ‘lead’ indicators that cover, to the extent possible, all major aspects of the green economy, namely economic sustainability and resilience, environmental sustainability, social justice, effective governance and quality of life. This list of ‘lead’ indicators featured in measuring-progress.eu is complemented by a list of about 500 ‘non-lead’ indicators for which the tool offers a limited amount of information.

¹⁵ The tool also provides links to access data.

¹⁶ In order to include this functionality in the tool, the research team first developed a mind map of the main themes associated with the green economy using input from an in-depth literature

viewpoints and help them integrate alternative green economy considerations into their analysis. To achieve that, the tool provides a list of related indicators for each indicator and a list of potential misinterpretations and indicators to help avoid misinterpretations.

Aiming to address the needs of policy-makers and experts with different backgrounds and levels of knowledge of the green economy, the design of the web tool enables users to receive indicator suggestions in three ways: by using key words¹⁷ that are prominently used in the policy process (e.g. environmental taxes, eco-innovation, climate change negotiations); by choosing one or several green economy topics¹⁸ from a hierarchy or by free-text search. Table 1, below, provides an indication of the green economy topics and keywords available in the web tool as well as of indicator suggestions linked to these topics/keywords.

Table 1. Illustrative green economy topics /keywords and related indicators

Topic	Indicator suggestions
Green technological development and use	<ul style="list-style-type: none"> • Eco-innovation index • Green patents, Index 1990=100 • Public spending in environmentally related RD, % total public spending • Turnover from innovation
Resource use efficiency	<ul style="list-style-type: none"> • Resource efficiency scoreboard • Domestic material consumption per capita • Resource productivity
Keyword	Indicator suggestions
Energy consumption	<ul style="list-style-type: none"> • Share of energy from renewable sources • Energy productivity (GDP/gross inland energy consumption) • Final energy consumption by fuel
Innovation	<ul style="list-style-type: none"> • Innovation Union Scoreboard • MSCI Global Clean Technology Index • Total R&D expenditure

4.2 Description of selected eco-innovation indicators featured in measuring-progress.eu

As described above, one of the principal objectives of measuring-progress is to offer policy-makers and other stakeholders concise and easy-to-understand information about green economy indicators. Boxes 4.1, 4.2 and 4.3 briefly present three selected eco-innovation indicators featured in measuring-

review and interviews with experts in the field. The mind map was then used to establish links between the indicators, the key words and the topics included in the web tool. Based on this mind map the tool provides an algorithm that generates a selection of suggestions for additional indicators depending on the choices (i.e. indicators, key words and topics) of the user.

¹⁷ Around 900 keywords are featured in the web tool as of 29 May 2015.

¹⁸ About 100 green economy policy topics are featured in the web tool as of 29 May 2015.

progress.eu and provide an indication of the type of information that the web tool offers to its users.¹⁹ The full list of eco-innovation indicators featured in the web tool is presented in Annex I.²⁰

Box 4.1 Eco-innovation index²¹

Description: Unweighted mean of 16 indicators from eight contributors in five areas: eco-innovation inputs, eco-innovation activities, eco-innovation outputs, environmental outcomes and socio-economic outcomes.

Unit of measurement: Percentage of the EU average that is equated with 100 (Index EU27=100)

Indicator developer: Eco-Innovation Observatory

Data host: Eurostat

Geographical coverage: Austria, Belgium, Bulgaria, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden, United Kingdom

Temporal coverage: 2010 to 2013

Frequency of updates: Every 1-3 years

Cost of accessing data: Free of charge

Aggregation level of indicator: Index or Composite

Related indicators: Venture capital - early stage investment, Exports of products from eco-industries, Energy productivity, GHG emissions intensity.

Type of relation of related indicators: Component indicators of the aggregate

Methodological transparency: Complete methodology available

Data quality assessment: Other organisational assessment

Potential misinterpretation: This is a composite indicator that can only provide messages about the overall country performance in relation to eco-innovation. A high overall ranking does not necessarily mean that a country has performed well in all eco-innovation areas covered by this indicator. Thus, an assessment of the individual areas would require an analysis of the specific sub-indicators covering these areas.

Use of indicator in mandates, international agreements or legislation: The Eco-innovation Action Plan, Green Action Plan for SMEs (European Commission).

¹⁹ More complete information about these three indicators, as well as for all indicators featured in the web tool, can be found on: www.measuring-progress.eu.

²⁰ Annex I provides the list of 'lead' eco-innovation indicators featured in the web tool as of 29 May 2015; however, after publication of this policy brief and while engaging with key stakeholders, the NETGREEN research team will identify gaps and possibly collect more 'lead' eco-indicator suggestions to be added to the web tool.

²¹ Eurostat hosts data from the Eco-Innovation Scoreboard, developed by the Eco-Innovation Observatory, under the name 'Eco-innovation index'.

Box 4.2 Global Cleantech Innovation Index

Description: This indicator explores which countries currently have the greatest potential to produce entrepreneurial cleantech start-up companies that will commercialise clean technology innovations over the next 10 years.

Unit of measurement: Indices

Data host: Cleantech Group

Type of indicator source: Business

Temporal coverage: 2012 to 2014

Frequency of updates: Every 1-3 years

Cost of accessing data: Free of charge

Aggregation level of indicator: Index or Composite

Related indicators: Eco-innovation index, Innovation Union Scoreboard, Green Transition Scoreboard

Methodological transparency: Partial methodology available

Data quality assessment: No published quality assessment

Contribution to the green economy: Green innovation positively impacts both environmental and economic sustainability, thereby contributing to the progress in the green economy.

Box 4.3 Turnover from innovation

Description: This indicator is defined as the ratio of turnover from products new to the enterprise and new to the market as a % of total turnover. It is based on the Community Innovation Survey (CIS) and covers at least all enterprises with 10 or more employees.

Geographical coverage: Austria, Belgium, Bulgaria, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Iceland, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Norway, Poland, Portugal, Romania, Serbia, Slovakia, Slovenia, Spain, Sweden, United Kingdom

Unit of measurement: % of total turnover

Data host: Eurostat

Type of indicator source: Statistical office

Temporal coverage: 2004 to 2012

Frequency of updates: every 1-3 years

Aggregation level of indicator: Single

Methodological transparency: Complete methodology available

Data quality assessment: Assessed by statistical office

4.3 Case study for using the measuring-progress web tool

Box 4.4, below, provides a hypothetical case study for using the measuring-progress web tool as an important source of information for developing an eco-innovation strategy in Greece. The aim of this case study is to help understand the types of users of the web tool as well as the added value of the tool to its users. Although the box describes a hypothetical scenario of using measuring-progress for policy purposes in Greece, it is based on actual information about the country's record of sustainable development strategies.

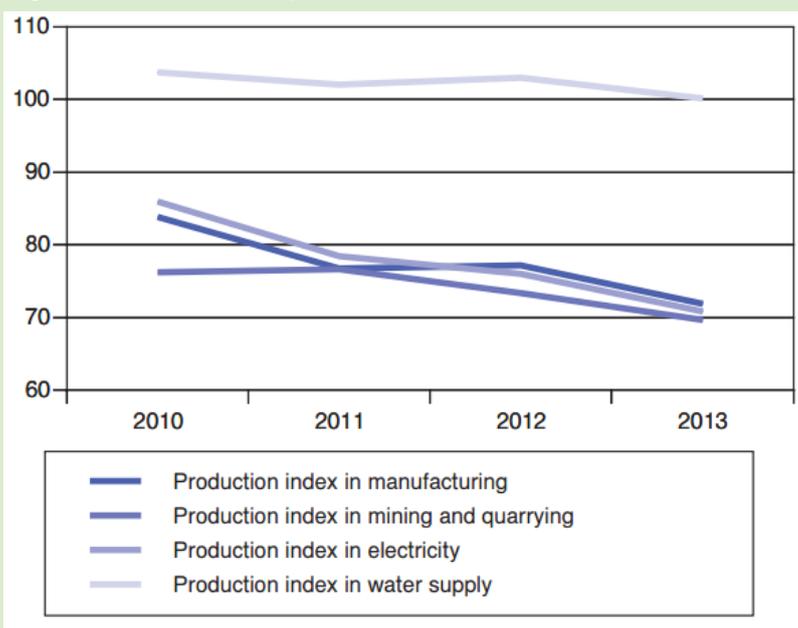
Box 4.4 Designing an eco-innovation strategy in Greece

In view of the recommendations of the European Council (2001) in Göteborg inviting member states to develop their own national sustainable development strategies, in 2002 Greece adopted its National Strategy for Sustainable Development. The strategy set out a ten-year framework for achieving sustainability policies to help the country address all three pillars of sustainable development and improve national prosperity (Hellenic Ministry for the Environment, Physical Planning and Public Works, 2002). A revised Sustainable Development Strategy was adopted in 2007 and partially implemented until 2009. During 2009 and under the new Ministry of Environment, Energy and Climate Change, the country put forward the strategic objective of stimulating 'green growth' (ESDN, 2014). However, since 2010 and the severe economic crisis, progress in this field has inevitably suffered setbacks.

Prompted by concerns about the country's economic performance and by the increasing deindustrialisation since 2010 (see Figure 1), the Greek Ministry of Reconstruction of Production, Environment and Energy²² is now prioritising boosting economic productivity while easing environmental pressure. Recognising that innovation can be a fundamental lever for sustainable business growth, the ministry has decided to set up an 'Innovation Task Force' comprising experts from the ministry and external academic specialists to first assess Greece's eco-innovation performance and then draw up relevant policy measures.

²² This new ministry was established in January 2014, after the national elections, through merging the Ministry of Environment, Energy and Climate Change and the Ministry of Rural Development and Food.

Figure 1. Industrial production index, Greece, (2005=100.0)



Source: ELSTAT (2014).

During their research for relevant indicators, experts from the ministry identify the measuring-progress.eu web tool. Via the tool's user interface that explains how to select relevant keywords in order to receive suggestions for indicators relevant to the green economy topic of their interest, they enter 'eco-innovation'. The web tool then provides a list of suggested indicators, among which is the eco-innovation index. Having read the information provided for this indicator (description, geographical coverage, data host etc.) as well as the available methodology, the Task Force members decide to use this indicator and analyse the provided data.

One of the first observations is that Greece is among ten member states with the lowest ranking in this field. They also note that Sweden and Finland²³ have the highest scores across the EU. In view of these findings, they decide to seek technical advice from the Swedish Ministry of Enterprise, Energy and Communications, which produced the 'Swedish Innovation Strategy' to enhance competitiveness and generate jobs for the economy.²⁴ In this context, they decide to organise a workshop and invite experts from the Swedish ministry to share their experiences. Furthermore, using the additional suggestions of relevant indicators provided by the web tool, the Task Force experts select a basket of additional indicators that capture more specific aspects of eco-innovation, such as the "exports of products from

²³ Importantly, as specified by the developers of this indicator, a high score does not necessarily mean that a country has performed well in all five eco-innovation areas covered by this indicator (see Box 4.1). Thus, an assessment of the individual areas would require an analysis of the specific sub-indicators covering these areas (EIO, 2011). <http://tinyurl.com/ovuntxl>

²⁴ More information about the Swedish Innovation Strategy is available here: <http://tinyurl.com/ovuntxl>.

eco-industries". This helps them conduct their analysis and prepare a list of member states that require a more detailed assessment of underlying structural conditions and policy measures, ultimately enabling these states to improve their eco-innovation performance.

While performing their selection of eco-innovation indicators, the experts note that the web tool also provides the option of identifying indicators through a green economy topic 'tree'. They navigate through the web tool and choose the topic 'economic sustainability and resilience' and then its sub-topics 'progress towards the green economy' and 'green fiscal policy'. The web tool then provides suggestions of related indicators. The experts assess their content and decide to discuss them with their colleagues in the Ministry of Finance who are making considerable efforts to improve the domestic fiscal framework. Eventually, the experts of the Task Force decide to broaden the perspective of their analysis to cover additional indicators and green economy-related aspects that had not initially been considered, such as public expenditure on environmental protection activities and the share of environmentally-related taxes in the country's GDP.

5 : Main messages for policy-makers

This chapter presents a number of policy messages drawing on the systematic overview of the field of eco-innovation indicators conducted by the NETGREEN research team. These messages were further developed through feedback from a thematic policy workshop on "Eco-innovation and opportunities for the EU economy"²⁵ and interviews with policy-makers and researchers in the field.

- **Clarify what exactly is measured by the composite indicators**

Composite eco-innovation indicators and indexes are useful tools because they can draw the attention of policy-makers to some of the key challenges that need to be resolved. Additionally, they can help policy-makers develop easy-to-understand messages for public communication. However, results obtained from composite indicators should be interpreted with caution and treated as indicative of the overall eco-innovation performance; otherwise they may result in misleading policy messages.

In the case of the Eco-innovation index developed by the Eco-Innovation Observatory, a high overall ranking does not necessarily mean that a country has performed well in all eco-innovation areas covered by this indicator or achieved progress in terms of environmental and socio-economic outcomes.

²⁵ The event was organised on 11 March 2015 in Brussels and brought together around 100 experts and stakeholders to discuss issues such as what are the most efficient policy instruments to foster eco-innovation, and what are the best indicators to measure progress? See: <http://www.ceps.eu/events/eco-innovation-and-opportunities-eu-economy>.

The results of the index can only provide messages about the overall country performance in relation to eco-innovation. Drawing conclusions about specific eco-innovation aspects and country trends requires a careful analysis of the sub-indicators covering these fields.

- **Make better use of existing indicators but also identify areas where new or better indicators are needed**

Eco-innovation is a multi-dimensional and complex concept with many definitions that go beyond technological progress. While efforts to improve data quality and create more comprehensive indicators that address all aspects of eco-innovation should continue, better use should be made of the existing literature in the field. Instead of focusing only on developing the perfect eco-innovation indicator or set of indicators, existing databases need to be used more extensively by policy-makers. Despite numerous gaps and limitations, various indicators can provide useful pointers to some political questions, if used properly to avoid misinterpretation. The hypothetical case study described above shows how existing indicators can provide useful messages to policy-makers about eco-innovation trends and how the [measuring-progress.eu](#) web tool can contribute to this end.

At the same time, there are areas where additional research and indicators are needed to reflect specific eco-innovation trends. For instance, at the EU level, the development of specific indicators to measure the production and adoption of eco-innovations by SMEs could help the European Commission assess the added value, effectiveness, direction and impact of specific actions included in the Green Action Plan for SMEs.²⁶ These types of indicators could also be used to set more specific eco-innovation targets.

- **Complement eco-innovation indicators with other green economy indicators**

The alignment of eco-innovation indicators with other green economy indicators can provide a more holistic perspective on the sustainability performance of the EU and contribute to a more substantive discussion about the direction of eco-innovation and other policies in the sustainability field. For example, the combination of eco-innovation and circular economy indicators can be used to better monitor trends and performances across material supply chains. In this context, the [measuring-progress.eu](#) web tool can be used to improve understanding about the interconnections of sustainability green economy issues and the relationship between different green economy indicators. Still, it should be kept in mind that while a group of indicators can offer useful messages for the overall direction of policies, much caution should be exercised in identifying any correlations in the results of the different indicators.

²⁶ The Green Action Plan for SMEs - COM(2014) 40 final was adopted in July 2014 as a joint initiative of DG Enterprise and Industry and DG Environment and is the first Commission Communication to address green economy opportunities for SMEs.

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ANNEX I: List of eco-innovation indicators featured in measuring-progress.eu

Eco-innovation index (Scoreboard) http://measuring-progress.eu/eco-innovation-index	
Eco-innovation Inputs http://measuring-progress.eu/eco-innovation-inputs	
Governments' environmental and energy R&D appropriations and outlays (% of GDP)	http://measuring-progress.eu/governments-environmental-and-energy-rd-appropriations-and-outlays-gdp
Human resources in science and technology (% of active population)	http://measuring-progress.eu/human-resources-science-and-technology-active-population
Venture Capital – early stage investment	http://measuring-progress.eu/venture-capital-early-stage-investment
Eco-innovation Activities http://measuring-progress.eu/eco-innovation-activities	
Firms having implemented innovation activities aiming at a reduction of material input per unit output (% of total firms)	http://measuring-progress.eu/firms-having-implemented-innovation-activities-aiming-reduction-material-input-unit-output
Firms having implemented innovation activities aiming at a reduction of energy input per unit output (% of total firms)	http://measuring-progress.eu/firms-having-implemented-innovation-activities-aiming-reduction-energy-input-unit-output-total-firms
ISO 14001 registered organisations (per mln population)	http://measuring-progress.eu/iso-14001-registered-organisations-mln-population
Eco-innovation Outputs http://measuring-progress.eu/eco-innovation-outputs	
Eco-innovation related patents (per mln population)	http://measuring-progress.eu/eco-innovation-related-patents-mln-population
Eco-innovation related academic publications (per mln population)	http://measuring-progress.eu/eco-innovation-related-academic-publications-mln-population
Eco-innovation related media coverage (per numbers of electronic media)	http://measuring-progress.eu/eco-innovation-related-media-coverage-numbers-electronic-media
Resource Efficiency Outcomes http://measuring-progress.eu/resource-efficiency-outcomes	
Material productivity (GDP/Domestic Material Consumption)	http://measuring-progress.eu/resource-productivity-gdpdomestic-material-consumption

Water productivity (GDP/Water Footprint)	http://measuring-progress.eu/water-productivity-gdpwater-footprint
Energy productivity (GDP/gross inland energy consumption)	http://measuring-progress.eu/energy-productivity-gdpgross-inland-energy-consumption
GHG emissions intensity (CO₂e/GDP)	http://measuring-progress.eu/ghg-emissions-intensity-co2egdp
Socio-Economic Outcomes http://measuring-progress.eu/socio-economic-outcomes	
Exports of products from eco-industries (% of total exports)	http://measuring-progress.eu/exports-products-eco-industries-total-exports
Employment in eco-industries and circular economy (% of total employment across all companies)	http://measuring-progress.eu/employment-eco-industries-and-circular-economy-total-employment-across-all-companies
Turnover in eco-industries	http://measuring-progress.eu/turnover-eco-industries
Other eco-innovation and innovation indicators	
Global Innovation Index	http://measuring-progress.eu/global-innovation-index
Innovation Union Scoreboard	http://measuring-progress.eu/innovation-union-scoreboard
Green Transition Scoreboard	http://measuring-progress.eu/green-transition-scoreboard
Global Cleantech Innovation index	http://measuring-progress.eu/global-cleantech-innovation-index
Eco-Label licences	http://measuring-progress.eu/ecolabel-licenses
Green Patents, Index 1990=100	http://www.measuring-progress.eu/green-patents-index-1990100
MSCI Global Clean Technology index	http://www.measuring-progress.eu/msci-global-clean-technology-index
Organisations and sites with EMAS (Eco-Management and Audit Scheme) registration	http://www.measuring-progress.eu/organisations-and-sites-emas-eco-management-and-audit-scheme-registration
Public spending in environmentally related RD, % total public spending	http://www.measuring-progress.eu/public-spending-environmentally-related-rd-total-public-spending
Technology Achievement index	http://www.measuring-progress.eu/technology-achievement-index
Total R&D Expenditure	http://measuring-progress.eu/total-rd-expenditure
Turnover from innovation	http://measuring-progress.eu/turnover-innovation

About NETGREEN

NETGREEN is an EU-funded project that aims to advance progress towards a green economy. The key output of the project is an open access, interactive website (www.measuring-progress.eu) providing information on green economy indicators. Partners in NETGREEN are: Ecologic Institute (lead partner), the Centre for European Policy Studies (CEPS), the New Economics Foundation (NEF), LEI Wageningen UR, the Centre for Environmental and Sustainability Research (CENSE) and the Green Economy Coalition (GEC).

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